



KIAT Guru



BACKGROUND PAPER

# Student Learning Assessment:

A Tool to Measure Primary Grade Student Learning Outcomes in Indonesia's Remote Areas

MARCH 2021



Australian Government



THE WORLD BANK  
IBRD • IDA | WORLD BANK GROUP



USAID  
FROM THE AMERICAN PEOPLE



BaKTI  
BINA KUALITAS KEMERDEKAAN

This work is a product of the staff of The World Bank. The findings, interpretations, and conclusions expressed in this work do not necessarily reflect the views of the Executive Directors of The World Bank or the governments they represent. The World Bank does not guarantee the accuracy of the data included in this work. The boundaries, colors, denominations, and other information shown on any map in this work do not imply any judgment on the part of The World Bank concerning the legal status of any territory or the endorsement or acceptance of such boundaries.

### **Rights and Permissions**

© 2021 The World Bank 1818 H Street NW, Washington DC 20433 Telephone: 202-473-1000; Internet: [www.worldbank.org](http://www.worldbank.org)

Some rights reserved.

The material in this work is subject to copyright. Because The World Bank encourages dissemination of its knowledge, this work may be reproduced, in whole or in part, for non-commercial purposes as long as full attribution to this work is given.

All queries on rights and licenses, including subsidiary rights, should be addressed to World Bank Publications, The World Bank Group, 1818 H Street NW, Washington, DC 20433, USA; fax: 202-522-2625; e-mail: [pubrights@worldbank.org](mailto:pubrights@worldbank.org).

### **Attribution**

Please cite the work as follows: Lumbanraja, S. K.; Prameswari, I.A.; Susanti, D. 2021. Student Learning Assessment: A Tool to Measure Primary Grade Student Learning Outcomes in Indonesia's Remote Areas - Background Paper, World Bank, Jakarta. © World Bank.

### **Photo credits**

Fauzan Ijazah/World Bank.

**BACKGROUND PAPER**

# **Student Learning Assessment:**

**A Tool to Measure Primary Grade Student  
Learning Outcomes in Indonesia's Remote Areas**

SOCIAL SUSTAINABILITY AND INCLUSION UNIT

THE WORLD BANK – INDONESIA

2021

# Table of Contents

<b>Acknowledgments</b>	<b>v</b>
<b>Abbreviations</b>	<b>vii</b>
<hr/>	
<b>01 Introduction</b>	<b>1</b>
<hr/>	
<b>02 Framework</b>	<b>3</b>
<b>Content Domain</b>	<b>4</b>
Reading	4
Math	5
<b>Cognitive Domain</b>	<b>6</b>
<b>Item Statistics</b>	<b>7</b>
<b>Anchor Items</b>	<b>7</b>
<hr/>	
<b>03 Development of the Test</b>	<b>9</b>
<b>Item Development</b>	<b>9</b>
<b>Item Pre-Testing</b>	<b>9</b>
<hr/>	
<b>04 Test Design</b>	<b>11</b>
<b>Test Items by Content Domain</b>	<b>11</b>
Reading	11
Math	13
<b>Test Items by Cognitive Domain</b>	<b>14</b>
<b>Test Format and Administration</b>	<b>14</b>
Test Format	14
Test Administration	14
<b>Test Scoring</b>	<b>15</b>

<b>05 Psychometric Properties of the Test</b>	<b>17</b>
<b>Items Statistics</b>	<b>17</b>
<b>Rasch Model</b>	<b>18</b>
<hr/>	
<b>06 Summary and Discussion</b>	<b>21</b>
<hr/>	
<b>Appendix 1. Progression of Primary Grade Reading Skills across National and International Standards</b>	<b>24</b>
<b>Appendix 2. Progression of Primary Grade Math Skills across National and International Standards</b>	<b>25</b>
<b>Appendix 3. IRT Table</b>	<b>27</b>

## Figures

<b>Figure 1</b>	Range of Grade 1 Student Reading Abilities in Remote Schools of Disadvantaged and Advantaged Regions	18
<b>Figure 2</b>	Range of Grade 2 Student Math Abilities in Remote Schools of Disadvantaged and Advantaged Regions	18
<b>Figure 1a.</b>	Progression of Primary Grade Reading Skills in KTSP 2006	24
<b>Figure 1b.</b>	Progression of Primary Grade Reading Skills in EGRA	24
<b>Figure 1c.</b>	Progression of Primary Grade Reading Skills in PRLS Literacy	24

## Graph

<b>Graph 1</b>	Proportion of SLA Reading and Math Test Items based on their Difficulty Level	17
----------------	---	----

## Tables

<b>Table 1</b>	Primary Grade Reading Content Domains Measured in SLA	5
<b>Table 2</b>	Primary Grade Math Content Domains Measured in SLA	6
<b>Table 3</b>	Bloom's Cognitive Processes as Adapted PIRLS & TIMSS	6
<b>Table 4</b>	INAP's Range and Proportion of Items by Difficulty and Discrimination	7
<b>Table 5</b>	Proportion of Reading Content Domains measured in PIRLS, PIRLS Literacy, and SLA	12
<b>Table 6</b>	Proportion of Reading Content Domain Measured in SLA by Grade Level	12
<b>Table 7</b>	Proportion of Grade-Level Reading Competencies in SLA Across Test Boklets	12
<b>Table 8</b>	Proportion of Math Content Domain Measured in TIMSS, TIMSS Numeracy, and SLA	13
<b>Table 9</b>	Proportion of Math Content Domain Measured in SLA by Grade Level	13
<b>Table 10</b>	Proportion of Grade-Level Math Competencies in SLA Across Test Boklets	13
<b>Table 11</b>	Proportion of Cognitive processes in PIRLS Literacy, TIMSS Numeracy, and SLA	14
<b>Table 12</b>	Reading Test Score and Grade-Level Competency Equivalence	15
<b>Table 13</b>	Math Test Score and Grade-Level Competency Equivalence	15

# Acknowledgments

The Indonesia KIAT Guru: Improving Teacher Performance and Accountability analytical study was led by Dewi Susanti. Sharon Kanthy Lumbanraja and Indah Ayu Prameswari wrote this technical paper. A large number of people contributed to the design, data collection and data analysis of the Student Learning Assessment (SLA). For design, we are grateful to Amanda Beatty, Gunawan, Marliyanti, Maurice Walker, Menno Pradhan, Niken Rarasati, Setiawan Cahyo Nugroho, Ranajit Bhattacharyya, Rukmini Banerji, and Ursula Schwantner. We also thank Arya Gaduh, Dita Nugroho, Emilie Berkhout, and Jan Priebe for guidance and assistance with analytical works. Survey data collection was led by Dedy Junaedi, Lulus Kusbudiharjo, Anas Sutisna, and Mulyana. Chatarina Ayu Widiarti, Dinda Putri Hapsari, Fazlania Zain and Rebekka Hutabarat provided overall support for the implementation and publication. Purwa Rahmanto provided graphic design and formatting support for the publication.

The World Bank is thankful to the Indonesian Ministry of Education and Culture (MoEC) and the National Team for Acceleration of Poverty Reduction under the Office of the Vice President of Indonesia (TNP2K) for their advice and support. The World Bank is especially thankful to Bapak Bambang Widiyanto, Bapak Nizam, and Ibu Rahmawati for their insightful guidance and support.

The Government of Australia's Department of Foreign Affairs and Trade (DFAT) and United States Agency for International Development (USAID) generously financed this study. Research for Improving Systems in Education (RISE) Indonesia, managed by SMERU Research Institute, co-financed the second round of surveys. In addition, the task team is grateful for the guidance extended by the Country Management Unit of World Bank in Indonesia. Kevin Tomlinson, Nina Bhatt, and Janmejay Singh provided oversight of the task team.







# Abbreviations

ACDP	Analytical and Capacity Development Partnership
CREDO	Creative Education Indonesia Foundation
CPPS-UGM	Center for Population and Policy Studies – Gadjah Mada University
EGMA	Early Grade Mathematics Assessment
EGRA	Early Grade Reading Assessment
INAP	Indonesian National Assessment Programme (the Indonesian version is AKSI or <i>Asesmen Kompetensi Siswa Indonesia</i> )
INOVASI	Innovation for Indonesia’s School Children
KIAT Guru	Teacher Performance and Accountability ( <i>Kinerja dan Akuntabilitas Guru</i> )
KTSP	2006 Curriculum ( <i>Kurikulum Tingkat Satuan Pendidikan</i> )
MoEC	Ministry of Education and Culture
NTT	Nusa Tenggara Province (Nusa Tenggara Timur)
OECD	Organisation for Economic Co-operation and Development
PIRLS	Progress in International Reading Literacy Study
PISA	Programme for International Student Assessment
PRIORITAS	Prioritizing Reform, Innovation and Opportunities for Reaching Indonesia’s Teachers, Administrators, and Students
PUSPENDIK	<i>Pusat Penilaian Pendidikan</i> (Education Assessment Centre)
RISE	Research on Improving Systems of Education
SD	Primary school ( <i>Sekolah Dasar</i> )
SLA	Student Learning Assessment
SMERU	Social Monitoring and Early Response Unit
TIMSS	Trends in International Mathematics and Science Study
TNP2K	The National Team for the Acceleration of Poverty Reduction ( <i>Tim Nasional Percepatan Penanggulangan Kemiskinan</i> )
UN	National Examination ( <i>Ujian Nasional</i> )
USAID	The United States Agency for International Development



# 01 Introduction

**Learning outcomes of students in remote areas of Indonesia are behind their urban peers** (ACDP, 2014; Stern & Nordstrum, 2014). KIAM Guru pilot aims to improve teacher performance and accountability in Indonesia's remote areas by means of community empowerment and performance-based teacher pay (Gaduh et al, 2020). Learning outcomes in remote schools of five KIAM Guru districts is lower by over four percent.<sup>1</sup>

**To evaluate KIAM Guru's impact on learning outcomes we developed a Student Learning Assessment (SLA) tool.** We conducted a review of existing learning assessment tools in basic reading and mathematics. The Ministry of Education and Culture (MoEC) has the national exam (Ujian Nasional), which covers grade 6, 9, and 12, and the Indonesian National Assessment Program (INAP) which covers grade 4. USAID PRIORITAS developed the Early Grade Reading Assessment (EGRA), and World Bank's Better Education through Reformed Management and Universal Teacher Upgrading (BERMUTU) developed the early childhood and primary grade assessments. While these tools are for urban contexts, the SLA is contextualized to remote areas' settings.

**SLA assesses basic reading and math competencies in all six primary grades, based on the national curriculum (KTSP 2006) and international (INAP, PIRLS, TIMSS) framework for reading and math.** The assessment was developed in collaboration with MoEC's Center for Education Assessment (*Pusat Penilaian Pendidikan/ Puspendik*), The National Team for the Acceleration of Poverty Reduction (TNP2K) and Innovation for Indonesia's School Children (INOVASI); and was piloted with Center for Population and Policy Studies – Gadjah Mada University (CPPS-UGM), World Bank, and the Research on Improving Systems of Education (RISE) team at SMERU (Social Monitoring and Early Response Unit).

---

<sup>1</sup> Authors' analysis based on Grade 6 data from 2016 Indonesia's National Examination (*Ujian Nasional*) comparing remote and urban schools across 5 KIAM Guru districts: Sintang, Landak, Ketapang, West Manggarai, and East Manggarai.

**Compared to aforementioned assessment tools, SLA offers some new features:** (a) covers early and late primary grades, (b) vertical continuity across grades to inform whether a student's ability is within the range of their current grade, and (c) contextualized to remote area settings. The third feature is done by applying more test items that fall on the lower spectrum of difficulty levels while maintaining adherence to competency standards. This background paper aims to document the development, implementation, and scoring or analysis of the SLA for KIAT Guru pilot. The rest of the paper is organized as follows. The next section discusses the framework of the test, while section 3, 4, and 5 describes the development and finalization of test design and item statistics, and the paper concludes with section 6.

# 02

## Framework

SLA refers to both national and international framework on primary grade reading and math. The tool is in coherent to the content and cognitive domain required by the 2006 national curriculum, PIRLS Literacy, and TIMSS Numeracy. Content in reading assess decoding and comprehension skills. Content in math assess skills in solving problems related to numbers, geometry and measurement, as well as data and statistics. The cognitive skills to understand, apply, and reason with these reading and math contents are also assessed. The quality of SLA test items, or item statistics, were developed based on criteria set by the INAP, which adapted the PIRLS and TIMSS. SLA also contains anchor items that allow test scores to be comparable across grades and time.

**The SLA tool was developed to measure primary grade reading and mathematics, based on national and international standards.** Both skills are fundamental prerequisite to support student's learning in school, as well as their overall success in today's increasingly information and technology-based society (OECD, 2019). To ensure its quality and global comparativeness while maintaining adherence to national standards, competencies measured in the SLA tool are based on standards set in the national curriculum as well as international standardized tests.

We chose the KTSP 2006 or Indonesia's 2006 national curriculum as it is still the primary pedagogical guideline implemented in remote schools of the five KIAT Guru's districts. We referred to the 2016 PIRLS Literacy and 2015 TIMSS Numeracy frameworks, as these tests mainly focus on fundamental reading and mathematical knowledge, procedures, and problem-solving strategies. These alternate versions of the PIRLS and TIMSS were developed as a response to findings that upper primary grade students in some countries are still developing fundamental reading and math skills, and are behind the global average (Mullis & Martin, 2013; Mullis & Martin, 2015). Such state of learning corresponds to the settings found Indonesia's remote areas. Following these frameworks, the SLA features problem sets that have easier passages or numbers and more straightforward procedures.



**SLA tests reading and math competencies in content and cognitive domains.** Building upon the TIMSS and PIRLS framework, two dimensions were used to design progression of difficulty levels in reading and math competencies: (1) content domain, and (2) cognitive domain. As the SLA was designed to be a time series testing tool, test “packages” across the two phases of the survey were ensured to have similar framework of measurement.

## 2.1 Content Domain

**Content domain consists of topic areas or subject matters learned in primary grade reading and mathematics.** Content domain in SLA was determined by both the national curriculum and international frameworks, with sub-sections below presenting details on reading and math content domains.

### 2.1.1. Reading

**Reading literacy is the ability to understand and use written language forms required by society and/or valued by the individual.** Readers can construct meaning from texts in a variety of forms. They read to learn, to participate in communities of readers in school and everyday life, and for enjoyment (PIRLS, 2016; OECD, 2019).

Reading literacy is further divided into two general skills: decoding and comprehension.

- **Decoding skill is the technical or foundational ability required to be able to read or understand a text.** This skill is fundamental to have before students can ever “read to learn.” This involves competencies in understanding phonology and syllables, and in recognizing letters and words (RTI International, 2015). Although the national curriculum expects students to be able to read letters and simple words by the first grade, it does not break down in detail the progression in achieving this foundational skill. We then referred to framework developed by EGRA<sup>2</sup> (RTI International,

2015) in detailing content domains of decoding skills to be assessed in SLA.

- **Comprehension skill is the ability to construct meaning from written texts.** We reviewed KTSP 2006 and PIRLS Literacy to determine content domain for comprehension. Similar to decoding skill, the national curriculum is limited in its definition and structure of the comprehension skill. As mapped out in Figure 1a in Appendix 1, progression of comprehension in KTSP 2006 is simply determined by the speed of reading fluency, length and type of reading passages, and the ability to summarize and conclude main idea from a passage, including in applying information retrieved to a novel situation. Recognizing this limitation, the INAP expands its reading test framework by adapting PIRLS’ definition and processes of comprehension. Correspondingly, we referred to PIRLS Literacy framework to build on KTSP 2006 reading standards by further breaking down content domain involved in comprehension skills. As seen in Figure 1c in Appendix 1, comprehension begins with the ability to retrieve explicit information from the text and progresses to achieve the ability to examine and evaluate implicit information.

**Reading literacy is connected to the purpose in reading.** Such purpose is determined by the type of passages being read, which is divided into two primary types of texts: literary and informational. The national curriculum does provide guidelines in choosing types of texts for each grade level.

- **Literary or fictional texts are primarily read by early grade students, for pleasure and personal interests** (Mullis & Martin, 2015). As they are catered for younger readers, these passages are typically written in larger fonts, with visual aids, sentences and words of shorter lengths and common usages.
- **Informational texts are primarily read by upper grade students, for learning and participation in society** (Mullis & Martin, 2015). These are passages that students would often find in their daily or direct surroundings, such as letters, announcement, and news articles.

<sup>2</sup> Early Grade Reading Assessment or EGRA is a simple instrument that could report on the foundation levels of student learning, including assessment of the first steps students take in learning to read: <https://www.rti.org/rti-press-publication/early-grade-reading-assessment>.

**Table 1.**  
**Primary Grade Reading Content Domains Measured in SLA**

Process		Competencies	Grade						
			1	2	3	4	5	6	
<b>Decoding</b>		<b>Letter, Word, and Sentence Recognition</b>	x						
Comprehension	Focus on and retrieve explicitly stated information	Looking for specific ideas							x
		Identifying the setting of a story (e.g., time, place)	x	x		x	x		
		Finding the topic sentence or main idea (when explicitly stated)			x				
	Make straightforward inferences	Inferring that one event caused another event		x	x				
		Concluding what is the main point made by a series of arguments			x				x
		Determining the referent of a pronoun	x						x
		Identifying generalizations made in the text			x				
	Interpret and integrate ideas and information	Discerning the overall message or theme of a text			x	x			
		Considering an alternative to actions of characters				x			
		Interpreting a real-world application of text information			x		x	x	
	Examine and evaluate content, language, and textual elements	Evaluating the likelihood that the events described could really happen						x	
		Judging the completeness or clarity of information in the text				x			x
		Determining an author’s perspective on the central topic				x			
Type of Text	Literary		x	x	x	x			
	Informational					x	x	x	

**In SLA, both literary and informational reading passages used were contextually relevant to the learning environment of KIAT Guru’s participating schools.** This included stories that have rural setting or background, as well as elements, characters and plots that are neutral in terms of religion, gender and culture, especially in respect to cultural values embraced by eastern and western Indonesia.<sup>3</sup>

Based on the standards determined by KTSP 2006, EGRA, and PIRLS Literacy, we then mapped out reading content domains to be assessed for each grade level in the SLA (Table 1).

### 2.1.2. Math

**In math, there are three general content domains: numbers, geometry and measurement, and data**

**and statistics.** “Mathematics is essential in daily life for such activities as counting, cooking, managing money, and building things” (Mullis & Martin, 2013). Unlike reading, the national curriculum does lay out in detail the progression of the three math content domains across grade levels (Appendix 2). This progression also corresponds to that measured by TIMSS Numeracy (Mullis & Martin, 2013).

Based on KTSP 2006 and TIMSS Numeracy, we mapped out math content domains to be assessed for each grade level in the SLA. However, some content domains are excluded from the SLA (Table 2). Following rounds of piloting the test items as explained in section 3.2, we had to drop some content domains in several grades as they were found to be too difficult (zero response rate) for students in our remote sample schools. The SLA focuses only on math concepts that are newly introduced in respective grade according to the curriculum standards. Earlier grades’ math concepts and content that are repeated in later grades are also excluded from the test.

<sup>3</sup> Elements of test items were adapted to suit context of rural villages, including name of persons, places, and objects. Name of persons written in test items were either common names found in West Kalimantan, particularly the Melayu and “Dayak”, or East Nusa Tenggara communities. Names from the Bible or the Al-Quran were avoided to reduce religious bias. Places that were used in test items were either those familiar to West Kalimantan and East Nusa Tenggara settings, or those of public knowledge such as the capital city and province of Indonesia. Objects in test items were also ensured to be relevant and present in rural settings. These include type of food, transportation, sports games, animals, and technology.

**Table 2.**  
Primary Grade Math Content Domains measured in SLA

Process	Competencies	Grade					
		1	2	3	4	5	6
Numbers	Whole Numbers	x	x	x	x	x	x
	Fractions & Decimals			x	x	x	x
Geometry & Measurement	Measurement	x	x	x	x	x	x
	Geometry	x	x	x	x	x	x
Data & Statistics	Data & Statistics						x

**x** Excluded from SLA

## 2.2. Cognitive Domain

Items in the SLA also assesses a range of cognitive or thinking skills involved in solving a problem: knowing, applying, and reasoning. SLA refers to cognitive processes measured by TIMSS and PIRLS’ frameworks, which were adapted from Bloom’s Taxonomy (Mullis & Martin, 2013; Mullis & Martin, 2015; Anderson & Krathwol, 2001). There are three categories of cognitive domain measured in TIMSS and PIRLS, namely knowing, applying, and reasoning. As portrayed in Table 3 these domains follow the order of thinking processes laid out by Bloom’s taxonomy. The order also indicates a continuum from Lower

Order Thinking Skills (LOTS) to Higher Order Thinking Skills (HOTS). In measuring these domains, SLA items assess students’ abilities in:

- Demonstrating learned knowledge in reading and math,
- Applying what they have learned in solving novel reading and math problems, and
- Reasoning their solution to reading and math problems through analysis and logical thinking.

Table 3 further specifies the type of thinking skills measured in reading and math competencies for each cognitive domain.

**Table 3.**  
Bloom’s Cognitive Processes as adapted PIRLS & TIMSS

	Bloom’s Taxonomy	Definition	PIRLS & TIMSS	Reading	Math
Lower-Order Thinking	<b>Remember</b>	Retrieving relevant knowledge from long-term memory	<b>Knowing</b>	To locate and understand content of text that is relevant to the question posed. To move beyond the surface of texts and to resolve the gaps in meaning occurring in texts	Familiarity with mathematical concepts and fluency in mathematical skills
	<b>Understand</b>	Determining the meaning of instructional messages, including oral, written, and graphic communication			
	<b>Apply</b>	Carrying out or using a procedure in a given situation	<b>Applying</b>	To construct a more specific or complete understanding of the text by integrating personal knowledge and experience with meaning that resides within the text.	The application of mathematics in a range of contexts.
Higher-Order Thinking	<b>Analyse</b>	Breaking material into its constituent parts and detecting how the parts relate to one another and to an overall structure or purpose	<b>Reasoning</b>	To critically consider the text from a personal perspective or with an objective view.	Involves logical, systematic thinking; includes intuitive and inductive reasoning based on patterns and regularities to solve problems set in novel or unfamiliar situations
	<b>Evaluate</b>	Making judgments based on criteria and standards			

**Table 4.**  
INAP's Range and Proportion of Item by Difficulty and Discrimination

Level of Item	Difficulty Index	Discrimination Index	% of Items in Test
Easy	(-2.75) - (-1.25)	a ≥ 0.5	20%
Medium	(-1.25) - 1.25		70%
Difficult	1.25 - 2.75		10%

## 2.3. Item Statistics

As part of psychometric quality, item statistics is required to determine the test's ability to detect the differing levels of ability of its subjects, and to discriminate between high- and low- performing subjects. In adherence to this standard, SLA test items were designed to be sensitive in measuring the range of student abilities found in remote schools where KIAT Guru pilot is implemented. This would allow the test to detect granular changes in learning outcomes over the years of the intervention. In doing so, the assessment contains distribution of items with range of difficulty levels that can differentiate between high- and low- ability students.

**In measuring the test's psychometric quality, we use the 2-Parameter Logistic (2-PL) Item Response Theory (IRT).** The two parameters measured are item difficulty and item discrimination. Item difficulty measures the ability needed to pass an item. Item discrimination measures the ability of an item in differentiating low- and high- scoring test takers.

We adapted INAP<sup>4</sup>s (Puspendik, 2012) criteria for appropriate range of item difficulty and item discrimination parameters, as well as distribution of difficulty level items within a test booklet (Table 4).

<sup>4</sup> Indonesian National Assessment Program or INAP is a sample-based national assessment program to monitor student learning outcomes in mathematics, reading and science nationally, as well as providing regional and international comparisons.

## 2.4. Anchor Items

The SLA tracked learning over time by including anchor items in the different tests. It was designed to track the learning progress of primary grade students before and after KIAT Guru was implemented. To do so, these tests needed to have a set of items in common, also known as anchor items. Anchor items ensure scores are comparable across grades and time by equating the psychometric properties of these tests. As they serve to link tests, anchor items need to represent both content and statistical characteristics of the overall tests (Sinharay & Holland, 2006). These items were selected from each content domain covered in the test, and with difficulty and discrimination levels that cover the range in Table 4.

Similar to other testing tools (Sinharay & Holland, 2006; Rarasati et al., 2020), the SLA contains about 50% anchor items that links across test booklets within the same time period or package. It also contains approximately 30% anchor items linking test booklets of corresponding grade level across time or packages. Although the percentage of anchor items across time series is less than within the same test package, the distribution of competencies measured remain the same. This was done to ensure student performance is still comparable across time without jeopardizing risk of memorization due to re-using the same items as previous test. Anchor items were selected based on their psychometric quality, as they have sufficient item difficulty and item discrimination.







# 03

## Development of the Test

SLA test items were developed based on the national curriculum textbooks, with assistance of experts from the Ministry of Education, other development program, academic institutions, and a local non-governmental organization. These test items were piloted for 11 rounds in 54 remote schools across Indonesia to ensure its psychometric quality.

### 3.1. Item Development

Reading and math items were adapted from KTSP 2006 textbooks, and further developed with support from INOVASI, curriculum experts at Yogyakarta State University (UNY), Sanata Dharma University, and CREDO<sup>5</sup>. Puspendik conducted final review of these items.

### 3.2. Item Pre-Testing

**Test items were piloted for a total of 11 rounds to 3,755 students in 54 remote schools.** Prior to its administration in KIAT Guru's 270 pilot schools, the test must first be validated for its psychometric quality and coherence to the framework determined in section 2. The pre-testing covered both east and west of Indonesia, including East and West Java, Special Region of Yogyakarta, West Kalimantan, South Sulawesi, Papua and West Papua. In each round, every test item was tested to a minimum of 100 students per grade level. 2-PL IRT analysis was conducted to measure item statistics. Items with difficulty and discrimination quality that fell within the set range are kept for subsequent rounds, and ultimately as final test items. In contrary, items that were too easy or too difficult or cannot discriminate students' ability well, were revised and retested in subsequent rounds.

---

<sup>5</sup> Creative Education Indonesia Foundation or CREDO is a local NGO that works in promoting early grade literacy and numeracy.



NO	DAFTAR LEMBARAN	NO	FSLD	2014	SPEK	12-12-1987
1						
2						
3						
4						
5						
6						
7						
8						
9						
10						
11						
12						
13						
14						
15						
16						
17						
18						
19						
20						
21						
22						
23						
24						
25						
26						
27						
28						
29						
30						
31						
32						
33						
34						
35						
36						
37						
38						
39						
40						
41						
42						
43						
44						
45						
46						
47						
48						
49						
50						
51						
52						
53						
54						
55						
56						
57						
58						
59						
60						
61						
62						
63						
64						
65						
66						
67						
68						
69						
70						
71						
72						
73						
74						
75						
76						
77						
78						
79						
80						
81						
82						
83						
84						
85						
86						
87						
88						
89						
90						
91						
92						
93						
94						
95						
96						
97						
98						
99						
100						

**KIAT GURU**  
DITJEN GTK - TN

# 04

## Test Design

SLA contains reading and math test items in proportion to the standards set by the 2006 national curriculum, PIRLS Literacy and TIMSS Numeracy. Following multiple rounds of piloting and revisions, proportion of content and cognitive domains assessed in the SLA were adjusted to fit ability of targeted students in Indonesia's remote schools. The finalized version consists of 23 reading items and 30 math items for each grade level test booklet. SLA is presented in multiple-choice item format and is administered differently: oral and individual tests for grades 1 and 2 students, and classical and group tests for grades 3 through 6 students. Individual tests last for up to 40 minutes per student, with 25 minutes for reading and 15 minutes for math. Group tests last for up to 95 minutes, with 45 minutes for reading and 50 minutes for math. Student performance is scored by the percentage of items answered correctly, which can also be classified into its grade-level competency based on the national curriculum standard.

### 4.1. Test Items by Content Domain

#### 4.1.1 Reading

**The final reading tests measured foundational reading skills per national competencies and international standards.** Content domain measured in SLA reading test was primarily adapted from KTSP 2006 and PIRLS Literacy. This combination ensures that the competencies being measured are those that are supposed to be taught in Indonesian classrooms, as opposed to having it measured against an ideal framework. Nevertheless, as portrayed in Table 5, finalized proportion of reading content domains measured in the SLA also corresponds to those measured in international tests, but focuses more foundational skills in its reading test. Table 6 maps out proportion of content domains measured per grade-level.



**Table 5.**  
Proportion of Reading Content Domains Measured in PIRLS, PIRLS Literacy, and SLA

Grade	4	4-6	1-6
Competencies	PIRLS	PIRLS Literacy	SLA
Letter, Word, and Sentence Recognition (%)	-	-	26%
Focus on and retrieve explicitly stated information (%)	20%	50%	30%
Make straightforward inferences (%)	30%	25%	16%
Interpret and integrate ideas and information (%)	30%	25%	17%
Examine and evaluate content, language, and textual elements (%)	20%		11%

**Table 6.**  
Proportion of Reading Content Domain Measured in SLA by Grade Level

Grade	Decoding	Comprehension			
	Letter, Word, and Sentence Recognition (%)	Focus on and retrieve explicitly stated information (%)	Make straightforward inferences (%)	Interpret and integrate ideas and information (%)	Examine and evaluate content, language, and textual elements (%)
1	77%	23%			
2		50%	30%	20%	
3		18%	21%	29%	32%
4		36%	18%	33%	12%
5		29%	21%	17%	42%
6		17%	50%	17%	17%

**A grade-level reading test booklet covers three-grade levels, with a total of 23 reading items.** As portrayed in Table 7, each booklet is composed of items that are either (i) two levels below, (ii) one level below, and (iii) at level the respective grade of test subject.

This proportion was determined based on findings from series of test piloting (Section 3.2) to ensure that each test booklet accommodates the range of student abilities found in remote schools.

**Table 7.**  
Proportion of Grade-Level Reading Competencies In SLA Across Test Booklets

		Item by Standard					
		Grade 1	Grade 2	Grade 3	Grade 4	Grade 5	Grade 6
Test Booklet	Grade 1	100%					
	Grade 2	83%	17%				
	Grade 3	9%	65%	26%			
	Grade 4		30%	57%	13%		
	Grade 5			17%	65%	17%	
	Grade 6				30%	43%	26%

### 4.1.2 Math

The final math tests cover more of the number concept. Content domain measured in SLA math test was primarily adapted from KTSP 2006 and TIMSS Numeracy. As portrayed in Table 8 however, proportion of math content domains measured in the SLA is not

aligned as much to those measured in international tests. This deviance corresponds to test piloting that found students in remote schools were still primarily learning about number concept. Table 9 further maps out proportion of content domains measured per grade-level.

Table 8.

Proportion of Math Content Domain Measured in TIMSS, TIMSS Numeracy, and SLA

Grade	4	4-6	1-6
Comprehension Skill	TIMSS	TIMSS Numeracy	SLA
Number (%)	50%	65%	92%
Geometric & Measurement (%)	35%	35%	7%
Data & Statistics (%)	15%	N/A	1%

Table 9.

Proportion of Math Content Domain Measured in SLA by Grade Level

Grade	Number (%)		Geometry & Measurement (%)		Data & Statistics (%)
	Whole Numbers	Fractions & Decimals	Measurement	Geometry	
1	100%				
2	91%			9%	
3	70%	20%		10%	
4	70%	25%		5%	
5	44%		11%	44%	
6	40%		40%		20%

#### A grade-level math test booklet also covers three-grade levels, with a total of 30 math items.

As portrayed in Table 10, most test booklets are composed of items that are either (i) two levels below, (ii) one level below, and (iii) at level the respective grade of test subject. An exception is applied to grade 3 and 5

tests that do not contain at level items. Results from the pilots (Section 3.2) indicated that students found these test items too difficult to work on. Each test booklet is ensured to be able to accommodate the range of student abilities found in remote schools.

Table 10.

Proportion of Grade-Level Math Competencies in SLA Across Test Booklets

		Item by Standard					
		Grade 1	Grade 2	Grade 3	Grade 4	Grade 5	Grade 6
Test Booklet	Grade 1	100%					
	Grade 2	77%	23%				
	Grade 3	13%	87%				
	Grade 4		13%	67%	20%		
	Grade 5			40%	60%		
	Grade 6				53%	30%	17%



**Table 11.**  
Proportion of Cognitive Processes in PIRLS Literacy, TIMSS Numeracy, and SLA

	Grade	Reading			Math		
		4-6		1-6	4-6		1-4
		PIRLS	PIRLS Literacy	SLA	TIMSS	TIMSS for Numeracy	SLA
Lower-Order Thinking	Knowing	20%	50%	73%	40%	50%	8%
	Applying	60%	25%	7%	40%	35%	90%
Higher-Order Thinking	Reasoning	20%	25%	20%	20%	15%	2%

## 4.2. Test Items by Cognitive Domain

**SLA test items primarily measures students' knowledge in reading, while measuring students' application in math.** Following its main reference, the PIRLS Literacy and TIMSS Numeracy, the SLA focuses on measuring student's lower order thinking skills. Finalized cognitive domains assessed in SLA were determined following a series of test piloting and multiple revisions to adjust the test to the ability of students in Indonesia's remote schools. Table 11 presents proportion of cognitive domains assessed in SLA, compared to PIRLS Literacy and TIMSS Numeracy.

## 4.3. Test Format and Administration

### 4.3.1. Test Format

**To ensure efficiency in test administration and objectivity in scoring, SLA test items were written as multiple-choice questions with three to four answer options.** The answer options, both correct and incorrect, were constructed carefully to reduce any external factors aside to student's ability. For reading items, these included random ordering of the correct option across questions and applying similar length of sentence or paragraph across options. For math items, these included having similar numbers across options, and using results from applying incorrect concept or procedure in solving the problem<sup>6</sup>.

<sup>6</sup> An example would be a subtraction problem with an answer option that applies addition instead of subtraction to the numbers presented in the problem. Another example would be a geometry problem that asks for an area of a shape, but instead provides an answer option that calculates the perimeter of the shape.

### 4.3.2. Test Administration

The SLA is administered in two ways: (i) oral and individual test, and (ii) classical and group test.

- **Oral and individual tests are administered to grades 1 and 2 students to accommodate students who are unable to read or even recognize a letter.** Each student receives verbal instruction from an enumerator throughout the testing session. The enumerator is only allowed to read the prompts written in the manual as not to provide hints or aids to students. Students provide their answer verbally, through writing or by pointing the option they choose, which is recorded by the enumerator. Modelled after the EGRA (RTI International, 2015) and ASER<sup>7</sup> (Pratham, n.d.), the test is semi-adaptive in its administration. Students must first successfully answer a set of initial reading decoding items before continuing to work on the rest of the test items. The test normally takes about 40 minutes per student, starting with 25 minutes for reading, followed by 15 minutes for math. This unfortunately extends the time needed to administer the test to a whole class of grades 1 and 2.
- **Classical and group tests are administered to grade 3 through 6 students.** These tests are given to a group of students seated in a classroom, and written instructions are provided in the test booklets. Students who sit on the same desk are

<sup>7</sup> Annual Status of Education Report or ASER is a national citizen-led rapid assessment of children's ability to read simple text and do basic arithmetic. ASER is designed and facilitated by the Indian nongovernment organisation Pratham, and has been conducted every year since 2005 by partner organisations in every rural district of India

given test booklets of differing versions, i.e. version A and version B, as to prevent cheating. Students write their answers in the sheets provided. Similarly, testing begins with reading and then followed by math. The test normally lasts for 95 minutes, with 45 minutes for reading, and 50 minutes for math.

## 4.4. Test Scoring

**SLA can be scored using percent or competency classification, which can be further interpreted against the national curriculum target.** There are three ways of scoring students' results in the SLA: percent score, and competency classification.

- **Percent score** is calculated by the percentage of correctly answered items. A student earns a full one point for selecting the correct answer option for a test item, and get zero for selecting incorrect answer options.

- **Competency classification** is determined by students' percent score, calculated based on the composition of grade-level items in each test booklet. It indicates which grade-level competency the student's ability is classified into based on their results. Table 12-13 demonstrates range of percent score mapped to its equivalent competency classification.

- **Competency interpretation** against the national curriculum is identified by marking if student's classified grade-level ability is (i) at/ above level or corresponds to their current grade or higher, (ii) below level or behind their current grade, or (iii) at illiteracy state or unable to recognize a set of letters or numbers. The third interpretation is exclusive to grade 1 and 2 tests. Table 12-13 further maps out in colour these three ways of interpreting student's classified competency.

**Table 12.**  
Reading Test Score and Grade-Level Competency Equivalence

Test	Score Range for Competency Level						
	Illiteracy	Grade 1	Grade 2	Grade 3	Grade 4	Grade 5	Grade 6
Grade 1	<30%	>85%					
Grade 2	<13%	45-95%	>95%				
Grade 3		5-40%	40-87%	>87%			
Grade 4			15-60%	60-94%	>94%		
Grade 5				10-42%	42-82.5%	>82,5%	
Grade 6					17-56.5%	56,6-91%	>91%

**Table 13.**  
Math Test Score and Grade-Level Competency Equivalence

Test	Score Range for Competency Level						
	Innumeracy	Grade 1	Grade 2	Grade 3	Grade 4	Grade 5	Grade 6
Grade 1	<20%	>70%					
Grade 2	<10%	40-86.7%	>86.7%				
Grade 3		7-50%	>50%				
Grade 4			7-40%	40-90%	>90%		
Grade 5				20-50%	>50%		
Grade 6					10-53%	54-93%	>93%

Illiteracy/Innumeracy	Below Level	At/ Above Level
-----------------------	-------------	-----------------





### ROSTER BELAJAR KELOMPOK

- Nama Kelompok Belajar: Lumbur
- Mata Pelajaran: BSL
- Hari/Tanggal: =
- Nama-nama anggota Kelompok:
  1. GLEDYSIA LODONG (LEDY)
  2. FLAFIANUS TANGIS (FLAFI)
  3. SRILIA JENIA (SRI)
  4. FORTUNATUS BARIANG (Mbari)
  5. KOLINTUS POGOL (KOLIN)
- Tugas Belajar Kelompok:
  - Mengumpulkan PR
  - Belajar mata pelajaran yang akan itu
  - Belajar nilai-nilai yang besar
  - Waktu belajar

### ROSTER HARIAN

KELAS IV SDN Mekar

PKK	MAREK	IPA
BINDO	AGAMA	PILULOK
AGAMA	PSDK	MATEK
KAMIS	JUMAT	SABTU
IPS	BINDO	IPS
BINDO	IPA	
SBK		

Tahun Ajaran 2017/2018  
Belajar Kelompok Lumbur-Dari

Maret

April

# 05

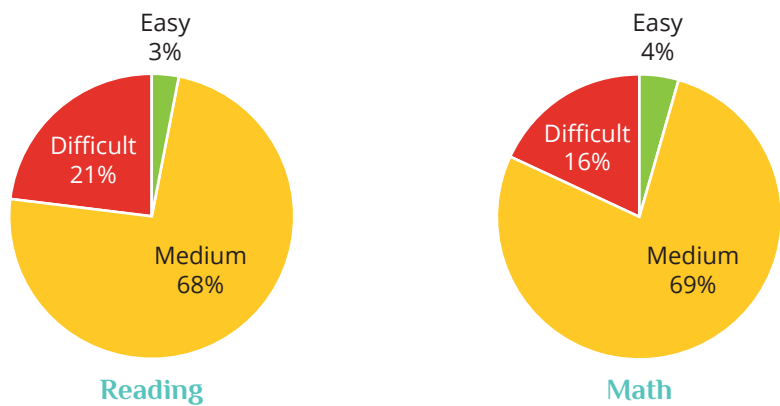
## Psychometric Properties of the Test

Following multiple rounds of piloting and revisions, SLA test items also reached sound statistics. These test items cover a range of difficulty levels appropriate to the distribution of ability of targeted students in remote schools. Analysis were conducted using 1 or 2-PL Item Response Theory and the Rasch Model.

### 5.1. Item Statistics

Using 1 or 2-PL IRT analysis, we found that **90% of SLA test items had sound item statistics based on the set criteria**. Graph 1 maps proportion of test items that were categorized as easy, medium, and difficult.

Graph 1.  
Proportion of SLA Reading and Math Test Items based on their Difficulty Level



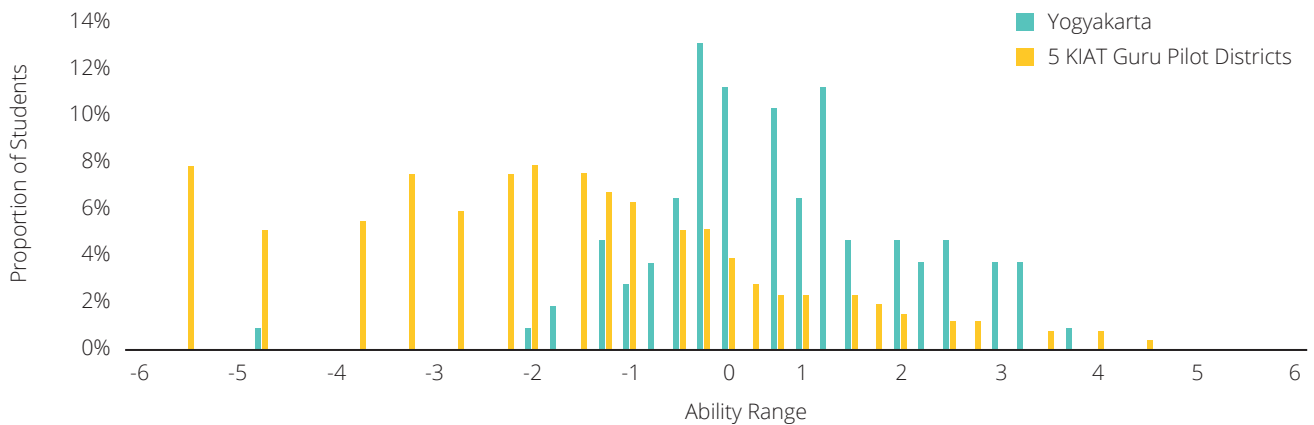


## 5.2. Rasch Model

**We used the Rasch Model and found the appropriateness of SLA for remote schools in Indonesia’s lagging regions.** The Rasch Model evaluate the distribution of difficulty level and differentiate between low- and high- ability students in its targeted population, which An item-to-person map, or the Wright Map, is created to display the fitness of the distribution of SLA items’ difficulty level with targeted students’ ability. On the right side of Figure 1, we can

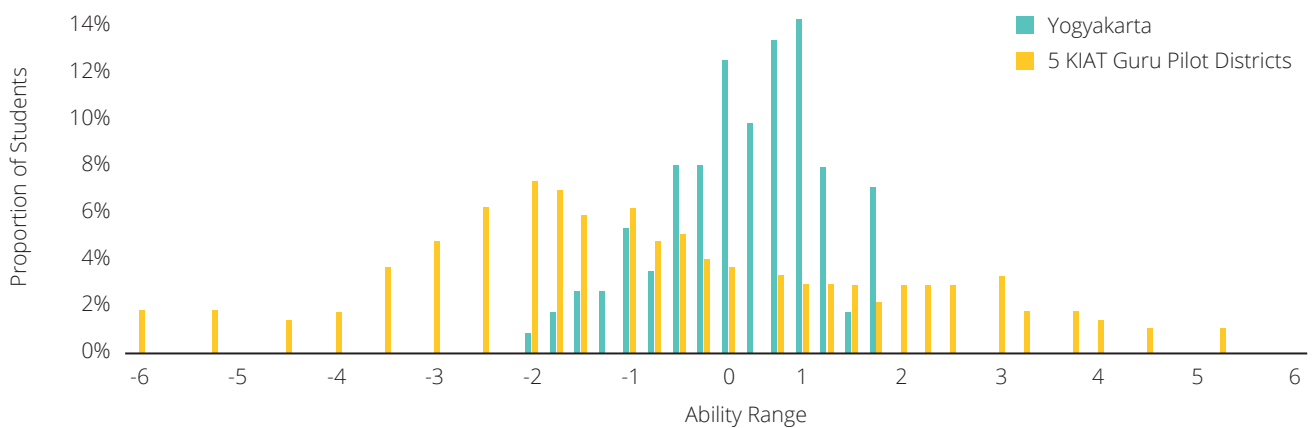
see that distribution of grade 1 SLA reading items corresponded to the distribution of grade 1 student ability in KIAT Guru’s 270 remote schools. Interestingly, this distribution differs for grade 1 students in remote schools of Yogyakarta, an advantaged region, where we piloted the test. Here, students only fell within the mid-to- high ability range, deeming the test to be easier for them relative to students in KIAT Guru’s schools. This trend seemed to also apply to early grade students in math, as portrayed in Figure 2.

**Figure 1.**  
Range of Grade 1 Student Reading Abilities in Remote Schools of Disadvantaged and Advantaged Regions



Data Source: SLA piloting in Yogyakarta and SLA Baseline in 5 KIAT Guru Pilot Districts, World Bank, 2016

**Figure 2.**  
Range of Grade 2 Student Math Abilities in Remote Schools of Disadvantaged and Advantaged Regions



Data Source: SLA piloting in Yogyakarta and SLA Baseline in 5 KIAT Guru Pilot Districts, World Bank, 2016



This finding further demonstrates the differing state of learning in remote areas of Indonesia as compared to those in the country's more developed regions. This SLA tool is mostly appropriate for assessing student learning outcomes in remote schools of Indonesia's lagging regions.

PEMERINTAH DESA  
Desa Kawangi  
Matus Tiwu





# 06

## Summary and Discussion

Building upon both national and international framework, the SLA is designed and developed to be able to measure primary grade student learning outcomes in reading and math in Indonesia's remote schools. This technical paper documents that:



SLA is a valid measure to assess learning outcomes in primary grade reading and math, covering a wide range of content and cognitive domains demanded by the national curriculum and international standardized tests;



SLA test items were developed and contextualized according to the ability of students in targeted schools;



SLA anchor items allowed test scores to be comparable across grades and time, and



SLA produces test scores can easily classify and interpret student's competencies against the national curriculum.

**The SLA differs from its predecessors in Indonesia, as it covers all primary grade reading and math, and more appropriate for remote schools in Indonesia's lagging districts.** Unlike EGRA, BERMUTU, and INAP, the SLA not only covers a more comprehensive range and domains of primary grade reading and math, it is also tailored to measure learning in remote area contexts of disadvantaged regions. It is critical for an assessment to be adjusted to the ability of its subjects. This allows the tool to detect granular changes in learning. The study found that students in remote schools of disadvantaged districts in Indonesia were behind even their peers in remote schools of advantaged districts. Consequently, an assessment that seeks to measure learning across Indonesia's diverse socioeconomic conditions will be limited in its capacity to recognize differences within the low-ability student population of the country's remote and disadvantaged areas. The SLA can address this limitation and provide thorough examination of changes or differences in student learning of disadvantaged remote area context.





PETA INDONESIA  
WILAYAH NUSANTARA





# Appendixes

## Appendix 1. Progression of Primary Grade Reading Skills across National and International Standards

Figure 1a. Progression of Primary Grade Reading Skills in KTSP 2006

Decoding & Comprehension						
	Grade 1	Grade 2	Grade 3	Grade 4	Grade 5	Grade 6
Standards	Fluency (syllable, word, sentence)	Fluency (text)	Fluency (text)	Fluency (text)	Fluency (text)	Retrieve information from multiple texts
		Summarize text	Main idea of text	Main idea of text	Summarize text	Evaluate implicit messages from text
Type of Text	Literature	Literature	Literature	Literature Information	Information	Information
Length of Text (sentences)	2-4	10-25	20-40	30-40	N/A	N/A

Figure 1b. Progression of Primary Grade Reading Skills in EGRA

Decoding							
Orientation to Print	Letter Name Identification	Letter Sound Identification	Initial Sound Identification	Segmentation (phoneme or syllables)	Syllable Identification	Familiar Word Reading	Non-word Reading

Figure 1c. Progression of Primary Grade Reading Skills in PIRLS Literacy

Comprehension			
Processes of Comprehension	Competencies	Comprehension	Comprehension
Focus on and retrieve explicitly stated information	Make straightforward inferences	Interpret and integrate ideas and information	Examine and evaluate content, language, and textual elements
Identifying information that is relevant to the specific goal of reading	Inferred that one event caused another event	Discerning the overall message or theme of a text	Evaluating the likelihood that the events described could really happen
Looking for specific ideas	Concluding what is the main point made by a series of arguments	Considering an alternative to actions of characters	Describing how the author devised a surprise ending
Searching for definition of words or phrases	Determining the referent of a pronoun	Comparing and contrasting text information	Judging the completeness or clarity of information in the text
Identifying the setting of a story (e.g., time, place)	Identifying generalizations made in the text	Inferring a story's mood or tone	Determining an author's perspective on the central topic
Finding the topic sentence or main idea (when explicitly stated)	Describing the relationship between two characters	Interpreting a real-world application of text information	

## Appendix 2. Progression of Primary Grade Math Skills across National and International Standards

Content Domain	Grade 1	Grade 2	Grade 3	Grade 4	Grade 5	Grade 6
Numbers	Represent, count and order numbers 1-20 Place Value: ones, tens	Compare and order numbers 1-500 Place Value: ones, tens, hundreds	Compare and order numbers in number line	Order and compute with whole numbers Round whole numbers	Compute and round whole numbers	Solve problems by computing whole numbers, GCF and LCM, multiples, and roots
	Add and subtract numbers 1-20	Add and subtract numbers 1-500 Multiply and divide with numbers up to 2-digits	Add and subtract numbers up to 3-digits Solve problems involving money	Solve problems involving money Identify and solve problems with Greatest Common Factor (GCF) and Least Common Multiple (LCM) Identify Roman numerals	Use prime factors to identify GCF and LCM Solve problems by computing whole numbers, GCF and LCM Identify multiples and roots of numbers	
Fractions & Decimals			Identify and compare simple fractions	Identify, compare, and order fractions	Identify equivalent of fractions in percentages and decimals Add, subtract, multiply, and divide fractions	Identify and order equivalent of fractions in simple fractions, decimals
				Add and subtract fractions	Solve problems related to comparison and scales with fractions	Compute with different formats of fractions Solve problems related to comparison and scales

Content Domain	Grade 1	Grade 2	Grade 3	Grade 4	Grade 5	Grade 6
<b>Geometry &amp; Measurements</b>						
Measurement	Measure and estimate time, lengths, and weights	Measure and estimate time, lengths, and weights with common measurement units	Identify and use measurement tool to measure time, length, and weight Identify relationships between measurement units used in time, length, and weight	Identify different types of angles Identify relationships between measurement units used in time, length, and weight	Identify and use military hours unit to measure time Compute time Compute angle Identify measurement units for distance and speed Solve problems related to time, distance, and speed	Identify measurement units for volume flow rate
Geometry	Describe and compare common two- and three-dimensional shapes	Compare common two-dimensional shapes	Identify common two-dimensional shapes by lines and angles Calculate perimeter and area of squares and rectangles	Identify properties and relationships across common two-dimensional shapes Calculate perimeter and area of parallelogram and triangles	Identify properties of common two- and three-dimensional shapes Calculate area of trapezium and quadrilateral Calculate and solve problems related to volume of cubes and cuboids Solve problems related to two- and three-dimensional shapes	Calculate areas of two-dimensional shapes with multiple lines of symmetry Calculate areas of circles Calculate volume of prisms and cylinders Identify and use coordinate systems to locate a point
<b>Data &amp; Statistics</b>						
Data & Statistics						Collect, read, and compare data Represent data in tables, diagrams, graphs, and pie charts Order and compute means, modes, maximum and minimum of data



## Appendix 3. IRT Table

### SLA Reading Baseline (Package 1)

Item	Grade 1		Grade 2		Grade 3		Grade 4		Grade 5	
	Discrimination	Difficulty	Discrimination	Difficulty	Discrimination	Difficulty	Discrimination	Difficulty	Discrimination	Difficulty
1	1.726082	-1.148702	1.399046	-2.952959	0.507956	2.60884	1.33826	-0.908697	1.666646	-0.454285
2	1.696719	-1.133678	1.14399	-2.90031	0.548841	1.764333	1.375389	0.0071913	0.534914	0.4384911
3	1.825638	-0.502765	1.285736	-2.035691	1.457256	-0.015289	0.336514	2.010362	1.239825	-0.068568
4	0.792211	1.343351	0.774957	0.3677987	0.820439	1.752396	1.189902	0.6788612	0.651593	0.4726871
5	1.939554	-0.653659	2.54136	-1.058647	0.953754	0.7204816	0.665786	0.9033396	0.593978	1.298892
6	1.654596	0.1334687	1.522618	-0.091557	0.724781	1.64537	1.109828	0.1532226	0.96972	0.3785087
7	1.470525	0.3262142	2.890909	-0.760393	1.708136	0.1372199	0.458575	2.037976	1.171444	-0.497438
8	2.32125	-0.538264	1.554807	0.7170989	1.170177	0.5014617	1.701716	-0.263989	0.417362	2.096051
9	4.176869	0.1941315	1.772324	-0.465269	1.166683	1.285835	1.081264	1.030985	1.40734	0.5327368
10	2.424922	1.097693	1.950722	0.0146553	1.048081	0.6641827	0.927444	0.707176	1.148915	-0.204168
11	2.60101	0.9398396	3.134325	-0.39892	0.388385	3.684493	1.665614	-0.308622	0.572812	1.401499
12	5.046417	0.4413528	1.298913	0.709576	1.343786	0.5755389	1.473242	-0.088808	0.222292	0.9241387
13	2.257278	1.460216	3.687311	0.7856178	1.12887	0.7259374	0.61448	1.198723	0.879319	1.170283
14	3.513505	0.5920905	2.762969	0.9748071	0.473325	1.847306	0.078554	17.47925	1.562218	-0.343554
15	2.624229	1.087814	1.594772	-0.10854	1.755125	0.4289408	0.611668	2.183892	0.57346	-0.108889
16	4.958155	0.664636	3.544031	0.8573737	0.502908	2.700921	1.137979	-0.585788	0.047526	33.35498
17	2.386752	1.399921	5.426226	0.7858123	1.212225	0.5443407	0.592595	1.828072	0.754175	1.292472
18	3.384257	0.8420553	5.535071	0.9386512	0.519692	2.258052	1.007507	0.7095546	0.512124	1.58888
19	2.728372	1.451376	3.263832	1.112546	1.001249	1.817369	0.805943	1.018006	0.580477	1.926745
20	4.382351	1.703075	5.37151	0.8227956	0.576716	2.147075	0.38124	3.14588	1.410154	-0.195211
21	5.193728	1.699695	3.35792	1.492437	1.269643	0.7407944	0.963831	0.1380707	0.384853	1.509153
22	5.316992	1.746375	3.217904	1.615482	0.901129	1.676785	0.322565	3.775203	1.1556	0.1124483
23	4.593729	1.716049	4.436557	1.150323	0.650642	1.955094	0.199233	2.930404	0.723992	0.3710293

## SLA Math Baseline (Package 1)

Item	Grade 1		Grade 2		Grade 3		Grade 4		Grade 5	
	Discrimination	Difficulty	Discrimination	Difficulty	Discrimination	Difficulty	Discrimination	Difficulty	Discrimination	Difficulty
1	2.531135	-1.238289	2.088436	-2.99628	2.349847	-0.266395	0.633507	0.75068	1.419173	0.3337839
2	2.475974	-0.448777	1.839738	-2.088702	1.812478	-0.132339	1.934349	-0.339064	0.65432	1.012898
3	2.569052	-0.484728	1.667684	-1.857549	1.813929	0.3477874	2.154471	-0.425487	0.760909	0.1246353
4	2.235379	-0.35526	1.946031	-1.874666	1.805011	0.2752656	2.165457	-0.279046	1.123127	0.5424175
5	1.554726	0.4919961	2.140272	-2.048421	1.914074	0.0367742	0.650078	3.560769	0.237501	2.845082
6	2.815867	-0.275918	1.319105	-1.330723	1.276006	2.8500056	0.814901	0.9615421	0.808051	0.5509062
7	2.522269	-0.487209	1.20165	-0.931037	1.703279	0.2793539	0.471489	1.839897	0.77557	0.6014187
8	4.582659	-0.504271	1.152918	-0.47654	2.15066	-0.311548	1.433094	-0.732116	0.747539	1.015794
9	2.733152	-0.003826	1.513159	-0.036162	2.263477	0.1145736	1.02549	1.08656	0.491139	2.613124
10	2.948763	-0.01886	1.518888	-0.041774	1.716489	0.1755894	0.993566	1.070696	0.30302	2.954376
11	3.032406	0.0935444	1.525797	-0.18339	0.905004	0.6820449	0.436437	2.678861	0.990081	0.2606717
12	3.681178	0.0642398	3.062258	0.0927456	0.853948	1.367185	1.177392	-0.003887	1.408806	-0.319252
13	2.402454	0.656554	3.878936	0.037508	0.489004	2.427819	0.799108	0.4214697	1.006308	-0.762187
14	3.843054	0.0616186	4.749316	0.376988	2.660355	0.0718763	0.822519	0.4144612	0.656377	1.612259
15	2.010597	0.8212416	6.363282	0.3143823	2.751431	0.0642512	0.698083	1.874505	1.007088	0.1342398
16	2.624795	0.8381935	6.330131	0.4285062	2.584947	0.0771308	0.763282	0.2863472	0.575134	2.088858
17	2.470231	0.8873087	4.180654	0.6169829	1.148705	1.020185	0.693961	1.727293	0.287106	6.228512
18	3.261759	0.9255081	3.828617	0.7495462	1.025696	1.079888	0.284867	3.300461	0.548746	2.400365
19	5.241226	0.8866924	4.119555	0.7757928	0.640103	2.598177	0.550415	1.453706	0.267142	1.458036
20	5.137071	1.098709	9.19978	0.7439134	1.262369	0.8073305	0.464686	3.00204	0.564847	1.265079
21	6.919919	1.045022	11.67996	0.7466294	2.433312	0.1818371	0.214958	5.676555	0.085022	8.475554
22	5.578325	1.229977	10.76973	0.7825806	1.98794	0.0449504	0.230056	4.546078	1.000409	-0.111093
23	6.467205	1.085797	10.07992	0.8550429	2.09353	0.2784479	0.936113	0.8175254	0.378395	2.310343
24	5.653019	1.283602	8.744648	0.8950822	1.427721	0.4596296	0.182099	6.343643	0.532298	1.322774
25	6.820591	1.537392	5.964198	1.146937	1.6843	0.3600213	0.799817	0.6320992	0.229523	4.517308
26	8.648647	1.510678	5.5453	1.206978	1.136455	0.872468	0.897107	0.2061405	0.564847	1.265079
27	8.281582	1.606504	4.353544	1.541147	0.631459	1.936271	0.424584	1.968102	0.611463	1.298977
28	7.11206	1.634447	5.626723	1.389316	0.76788	1.453	0.90017	0.8792654	0.671055	1.176517
29	6.892256	1.717722	4.215483	1.413863	1.613272	0.366846	0.275459	3.648467	0.392126	1.722477
30	6.63258	1.731589	4.32549	1.445767	1.59079	0.4071776	0.170536	9.003603	0.920828	0.2753411

## SLA Reading End line (Package 2)

Item	Grade 1		Grade 2		Grade 3		Grade 4		Grade 5		Grade 6	
	Discrimination	Difficulty	Discrimination	Difficulty	Discrimination	Difficulty	Discrimination	Difficulty	Discrimination	Difficulty	Discrimination	Difficulty
1	0.833904	-1.532764	0.6162487	-2.799742	1.37519	-0.818677	1.633951	-0.677074	1.510678	-1.114951	1.282651	0.0578075
2	0.994297	-2.813318	0.4058514	-7.778756	1.67861	-0.097874	1.664499	-0.5622226	0.7582155	-0.100539	1.236434	-0.806215
3	1.276882	-1.254579	0.9075249	-1.880666	1.742441	-0.128429	1.050764	0.3266511	1.174332	-0.242745	0.8252008	-0.142097
4	1.624237	-1.473206	1.035016	-1.774996	1.539841	-0.256655	1.546466	-0.202602	1.177311	-0.700482	0.984271	-0.69864
5	1.496301	-0.980163	1.237714	-1.009673	1.802928	-0.161483	0.6828684	0.4733046	0.6135073	-0.029177	0.5568585	-1.213205
6	0.906038	-0.747206	1.120071	-0.274971	1.135667	0.0714936	1.519795	-0.636958	1.344011	-0.741249	1.003763	0.1152721
7	1.014262	-0.572244	1.034306	-0.600256	1.796814	-0.113701	0.987738	-0.452085	1.368075	-0.997362	1.453542	-0.620366
8	1.38883	-1.576089	0.7912606	-0.832093	1.494885	-0.132124	1.690552	-0.53904	0.8397941	0.6337614	0.9082666	-0.145394
9	1.885474	0.2529645	1.025591	-0.172668	0.8165959	0.0298401	0.9975456	-0.511315	1.420169	-0.202104	1.0276	-0.744462
10	1.53056	-0.141633	1.148225	-0.134474	1.667049	-0.08724	0.871916	0.4015506	0.9443711	-0.115369	1.034344	-1.113038
11	1.560217	0.5014766	0.7512388	-0.214666	0.4337181	1.949173	1.4023	-0.455741	0.9271455	-0.236786	0.9604892	-0.778243
12	2.572899	0.050256	0.7210002	1.136703	1.165068	-0.018011	1.637369	-0.524074	1.477284	-0.388581	0.9343631	0.1576769
13	1.193696	0.2460793	0.4925165	2.416409	1.05114	0.45543	0.7643273	0.401108	1.007021	0.6690943	1.09002	-1.070896
14	1.384348	0.7469141	3.978685	0.4689317	0.3444733	4.921507	0.5573671	1.090566	1.559609	-0.240608	1.595532	-1.107776
15	1.733386	0.5909955	0.5770744	5.978484	1.465587	0.2573165	0.8647534	0.8098092	1.365648	-0.303473	0.7043667	-0.19988
16	1.132327	0.5907498	2.753894	1.091929	0.6939971	1.368382	1.401273	-0.281064	0.6587065	0.3121343	1.272945	-0.745601
17	0.876522	1.800397	4.025992	0.9063923	1.435129	0.2454346	0.7707307	0.639303	1.259404	0.0697375	1.386296	-0.376134
18	0.527901	3.154615	5.817271	0.7505379	0.8065621	1.16174	0.963354	0.9902582	0.701488	0.5064796	0.9055378	-0.692884
19	1.311387	0.2600354	0.320976	3.9005641	0.9880878	0.4329442	1.026352	0.2168748	0.8516309	0.5180018	0.645038	0.775244
20	1.483049	1.589202	7.064068	0.8579724	0.6530824	1.542648	0.9186006	0.4837157	1.383829	-0.897509	1.083238	-0.575654
21	2.158245	1.673952	5.746078	0.8827724	1.176072	0.2746286	1.105376	-0.513163	0.2620303	6.575894	0.55425	0.9402913
22	2.698539	1.94614	5.395918	0.8171604	0.9074641	1.34611	0.9659467	0.1761922	0.8529163	0.092485	0.7615626	-0.474541
23	1.999061	2.183489	5.402901	0.9754183	0.7595127	1.183291	1.401273	-0.281064	0.5492888	2.574139	0.077872	9.205555

## SLA Math End line (Package 2)

Item	Grade 1		Grade 2		Grade 3		Grade 4		Grade 5		Grade 6	
	Discrimination	Difficulty	Discrimination	Difficulty	Discrimination	Difficulty	Discrimination	Difficulty	Discrimination	Difficulty	Discrimination	Difficulty
1	2.042642	-1.900745	0.7855323	-5.386684	2.082587	-0.701139	0.6877296	0.1667201	1.553771	-0.803973	1.126063	1.126063
2	2.360354	-1.509536	0.931311	-3.710247	1.73594	-0.448182	1.84524	-0.46608	0.8189549	-0.283281	1.141456	1.141456
3	2.017997	-1.40555	0.9756763	-3.49297	1.463903	0.008951	0.997431	-2.965913	1.109218	-0.191009	1.612399	1.612399
4	1.844772	-1.022006	0.8047974	-4.315434	1.56233	-0.062389	2.027465	-0.47259	1.195919	-0.174253	0.9963299	0.9963299
5	0.890759	-0.56484	0.9536321	-3.579793	1.829509	-0.118001	1.379429	3.87591	-0.6105352	-3.598425	1.045397	1.045397
6	1.958429	-1.269148	0.6815197	-2.671911	1.25447	0.1359126	0.872019	3.86541	1.117318	0.018445	0.6288742	0.6288742
7	2.064287	-1.134668	-0.3758798	-7.288909	1.666829	-0.148997	0.8970154	0.2998873	0.9614638	-0.347058	0.9146634	0.9146634
8	2.041411	-1.242241	0.5363857	-2.095408	1.96205	-0.639014	1.718846	-0.966404	0.8946728	0.1351665	0.8881107	0.8881107
9	1.263447	-0.89402	0.7958659	-1.12394	1.678794	-0.175131	1.564291	4.88861	1.225008	-0.697185	1.875417	1.875417
10	1.435289	-0.810341	0.7120551	-0.402816	1.361516	-0.05531	0.9705069	0.7691544	0.7092479	1.224287	1.025863	1.025863
11	1.477731	-0.568066	1.177797	-0.213459	0.7885114	2.166542	0.874319	6.81721	1.63151	-0.448658	1.211493	1.211493
12	1.988402	-0.624722	1.99246	-0.443764	1.472983	0.6612677	1.276698	-0.269723	1.590349	-0.667327	1.383395	1.383395
13	1.499922	-0.093788	2.230628	-0.577486	1.679182	-0.064927	1.231214	-0.113512	1.100513	-0.939355	0.0251851	0.0251851
14	2.196904	-0.725192	2.701432	-0.428865	2.18181	-0.334862	0.9481405	0.367906	1.103533	0.4798102	0.5292331	0.5292331
15	0.9362694	1.351786	2.951635	-0.271385	2.02119	-0.265959	0.6438759	1.299462	0.7386974	-0.044091	0.6716359	0.6716359
16	1.316832	-0.168166	2.976146	-0.095977	1.989327	-0.248866	1.161197	-0.322528	0.9717749	0.1289318	0.8055911	0.8055911
17	1.011773	0.9003263	2.317997	0.2550298	2.195968	0.0416416	1.012796	0.5350371	0.5165197	0.3820773	0.7650541	0.7650541
18	1.554675	0.4056531	2.146619	0.3927998	1.305367	0.3604885	0.4658422	1.803055	0.0572554	1.19738	1.381376	1.381376
19	1.768897	0.5816198	2.505661	0.370739	1.117524	0.472973	0.6350774	0.5647212	0.1257055	0.6057673	0.9377368	0.9377368
20	1.828941	0.8174596	4.433222	0.2642808	0.4235345	2.581048	0.4651424	1.89728	1.33525	-0.569748	0.7442676	0.7442676
21	2.015649	0.549603	5.248918	0.2463295	1.621203	-0.411999	0.632928	0.8837623	0.2094887	1.192318	0.7934919	0.7934919
22	1.883999	1.144427	3.954407	0.271305	2.008393	-0.071326	0.349865	-4.765273	0.6965592	0.0384609	3.875202	3.875202
23	2.691537	0.5800011	4.589058	0.4280168	1.920986	-0.098869	1.657754	-0.731518	0.7885397	0.8072004	0.8063371	0.8063371
24	1.899737	1.155924	3.354958	0.5526276	1.745436	-0.182519	0.5648879	0.2177831	0.7234799	-0.446016	-0.045964	-0.045964
25	1.732492	1.122509	2.512169	0.9375793	1.458485	-0.025181	0.8081241	-0.020549	0.3496982	1.535067	0.948255	0.948255
26	2.198837	1.256283	1.983538	1.013151	1.012222	0.4685539	0.8019485	0.0766484	1.027744	-0.226771	0.09865	2.943502
27	2.322171	1.495123	1.678153	1.814372	0.9496688	0.7562888	-0.3353393	-5.469203	0.7030986	0.8244066	0.1818646	0.1818646
28	1.539527	1.522275	2.556258	1.322562	0.7649633	1.051652	0.8783163	0.3169514	0.8818588	-0.029632	0.8935592	0.8935592
29	1.456849	1.753378	2.378755	1.346242	1.589777	0.1899712	0.2667942	4.666095	-0.6907756	-3.052388	0.606188	0.606188
30	1.75443	1.87919	1.866565	1.365129	1.534418	0.0448854	0.3459536	3.746009	0.9587477	-0.235476	1.286371	1.286371



# References

ACDP. (2014). Study on Teacher Absenteeism in Indonesia 2014. Jakarta, Indonesia: Education Sector Analytical and Capacity Development Partnership.

Anderson, L.W., and D. Krathwohl (Eds.) (2001). *A Taxonomy for Learning, Teaching and Assessing: a Revision of Bloom's Taxonomy of Educational Objectives*. Longman, New York.

Gaduh, A., Pradhan, M., Priebe, J., and Susanti, D. (2020). Scores, Camera, Action? Incentivizing Teachers in Remote Areas. RISE Working Paper Series. 20/035. [https://doi.org/10.35489/BSG-RISE-WP\\_2020/035](https://doi.org/10.35489/BSG-RISE-WP_2020/035).

Mullis, Ina V.S. and Michael O. Martin (eds.) (2013) *TIMSS 2015 Assessment Frameworks*. Chestnut Hill, MA: TIMSS & PIRLS International Study Center, Lynch School of Education, Boston College and International Association for the Evaluation of Educational Achievement.

Mullis, Ina V.S. and Michael O. Martin (eds.) (2015) *PIRLS 2016 Assessment Frameworks*. Chestnut Hill, MA: TIMSS & PIRLS International Study Center, Lynch School of Education, Boston College and International Association for the Evaluation of Educational Achievement.

OECD. (2019). *PISA 2018 Assessment and Analytical Framework*. PISA, OECD Publishing, Paris, <https://doi.org/10.1787/b25efab8-en>.

Mullis, I. V. S., & Martin, M. O. (2000). Item analysis and review. In M. O. Martin, K. D. Gregory, & S. E. Stemler (Eds.), *TIMSS 1999 technical report* (pp. 225–234). Chestnut Hill, MA: Boston College, International Study Center.

Pratham (n.d.). *ASER Assessment and Survey Framework*. Mumbai: Pratham Resource Centre.

Pusat Penilaian Pendidikan (Puspendik). (2012). 2012 Indonesian National Assessment Program. *Kemampuan Membaca Siswa Kelas IV Sekolah Dasar: di Provinsi Kalimantan Timur dan D.I. Yogyakarta*. Kementerian Pendidikan dan Kebudayaan, Badan Penelitian dan Pengembangan, Pusat Penilaian Pendidikan.

Pusat Penilaian Pendidikan (Puspendik). (2012). 2012 Indonesian National Assessment Program. *Kemampuan Matematika Siswa Kelas IV Sekolah Dasar: di Provinsi Kalimantan Timur dan D.I. Yogyakarta*. Kementerian Pendidikan dan Kebudayaan, Badan Penelitian dan Pengembangan, Pusat Penilaian Pendidikan.

Rarasati, N., Dharmawan, G., Swarnata, A., Zulfa, A.H., and Lim, D. (2020). *Comprehensive Reading and Mathematics Assessment Tool (CERMAT)*. SMERU Technical Report. Jakarta: SMERU Research Institute, 2020.

RTI International. (2015). *Early Grade Reading Assessment (EGRA) Toolkit, Second Edition*. Washington, DC: United States Agency for International Development.

Sinharay, S., & Holland, P. (2006). Choice of Anchor Test in Equating. Research Report. ETS RR-06-35. ETS Research Report Series.

Stern, J. & Nordstrum, L. (2014). *Indonesia 2014: The National Early Grade Reading Assessment (EGRA) and Snapshot of School Management Effectiveness (SSME) Survey*. North Carolina, USA: Research Triangle Park Press.





